

## Message Text

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12  
ACTION EUR-12

INFO OCT-01 ISO-00 ERDA-05 CIAE-00 H-02 INR-07 IO-13 L-03

NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 USIA-06 TRSE-00 DODE-00 NSC-05

ACDA-07 /089 W  
----- 118496

R 230824Z JUL 76  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 0633  
INFO USMISSION NATO BRUSSELS  
AMEMBASSY MOSCOW  
AMEMBASSY BERLIN  
AMEMBASSY PRAGUE  
AMEMBASSY BELGRADE  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY SOFIA  
AMEMBASSY WARSAW  
AMEMBASSY PARIS  
AMEMBASSY LONDON

LIMITED OFFICIAL USE SECTION 01 OF 02 BONN 12406

E. O. 11652: N/A  
TAGS: CSCE, GW  
SUBJECT: CSCE: FRG REPLY TO PARLIAMENTARY QUESTION

REF: BONN 09152

1. ON JULY 12 THE FRG ISSUED ITS OFFICIAL REPLY TO AN  
EARLIER PARLIAMENTARY QUESTION ON CSCE. WHILE USING  
MUCH OF THE MATERIAL FROM THE FOREIGN OFFICE DRAFT REPLY  
(REFTEL), THE FINAL VERSION DIFFERS IN A NUMBER OF WAYS.  
THE MOST IMPORTANT DIFFERENCE IS THE DELETION OF PHRASE-  
OLOGY WHICH MIGHT HAVE BEEN OFFENSIVE TO THE EAST. FOR  
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EXAMPLE, IN THE CBM SECTION, THERE IS NO LONGER ANY

REFERENCE TO THE STEADY GROWTH OF WARSAW PACT MILITARY POTENTIAL AND UNDER THE BASKET II SECTION THE SOCIALIST STATES ARE NO LONGER WARNED TO AVOID FRUITLESS DISCUSSIONS ABOUT MFN AND NON-DISCRIMINATION. THUS, THE FRG HAS PULLED ITS SHARPER PUNCHES IN THE INTEREST OF NOT ANTAGONIZING UNNECESSARILY EASTERN CSCE PARTICIPANTS.

2. THE REPLY ALSO EXPANDS UPON THE ORIGINAL DRAFT TO INCLUDE SOME NEW POINTS. FOR EXAMPLE, U.S. AND CANADIAN RESPONSIBILITY IN AND FOR EUROPE IS SPECIFICALLY CITED, MORE STATISTICS ARE PROVIDED ON EMIGRATION FROM AND TRAVEL TO THE GDR, AND THE SECTION ON BELGRADE IS MORE EXTENSIVE.

3. WITH REGARD TO THE FOLLOW-UP CONFERENCE, THE FRG AFFIRMS THAT ITS POLICY IS KEYED TO THE FINAL ACT AND THAT ANY NEW PROPOSALS TABLED IN BELGRADE MUST NOT LEAD AWAY FROM THE CONTENT OF THE FINAL ACT. THE FRG POINTS OUT THE POSSIBILITY OF THE MINISTERS' REPRESENTATIVES' MEETING AGREEING ON SEVERAL CONCRETE THEMES FOR IMPLEMENTING THE FINAL ACT, WITH WORKING GROUPS ADDRESSING THE THEMES, AS WELL AS POSSIBLE AGREEMENT ON A FURTHER MEETING AFTER A SUITABLE TIME. IN THE FRG'S VIEW, THIS SECOND FOLLOW-UP MEETING MUST THEN DECIDE BY CONSENSUS REGARDING FURTHER DEVELOPMENTS.

4. THE FRG CONCLUDES ITS REPLY BY SUMMARIZING THE MAIN POINTS AS FOLLOWS:

- THE FINAL ACT OFFERS A BASIS FOR MAKING THE POLICY OF DETENTE MORE CONCRETE IN EUROPE;
- DIFFERENT DEGREES OF PROGRESS HAVE BEEN RECORDED IN MANY AREAS;
- IN CERTAIN AREAS PROGRESS WILL BE ACHIEVED IN SATISFACTORY MEASURE ONLY OVER THE LONG TERM;
- THERE HAVE BEEN NO DISADVANTAGEOUS EFFECTS OF THE

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FINAL ACT AS SOME HAVE FEARED;

-- THE FRG CAN POINT OUT THAT ITS DETENTE POLICY HAS  
ACHIEVED A MULTILATERAL BASIS; AND

-- THE FRG WILL CONTINUE UNDIMINISHED ITS EFFORTS  
TOWARD MEANINGFUL IMPLEMENTATION OF THE CONFERENCE  
RESULTS.

5. THERE WAS RELATIVELY LIGHT PRESS PLAY FOLLOWING  
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PUBLICATION OF THE GOVERNMENT'S REPLY. THE NEWSPAPER

ARTICLES STRESSED THE FRG'S EVALUATION OF DIFFERENT DEGREES OF PROGRESS IN IMPLEMENTATION MEASURES THUS FAR, WITH MOST JOURNALISTS FOCUSING ON BASKET III ISSUES, IN PARTICULAR THE INCREASE IN EMIGRATION FROM THE GDR.

6. BUNDESTAG DEPUTY PAWELCZYK, WRITING IN AN SPD PRESS RELEASE, HIGHLIGHTED THE POSITIVE ASPECTS OF THE GOVERNMENTS REPLY AND CONCLUDED WITH A POLITICAL BLAST AT THE CDU/CSU, STATING THAT ONLY THE ALBANIAN GOVERNMENT AND THE CONSERVATIVE OPPOSITION IN BONN HAD NOT ACCEPTED THE CSCE RESULTS. PAWELCZYK CHARGED THAT THE CDU/CSU WAS "INCAPABLE OF GOVERNING FROM A FOREIGN POLICY STANDPOINT" AND HAD DESERTED ADENAUER'S WESTPOLITIK.

7. COMMENT: PAWELCZYK'S FOLLOW-UP ARTICLE TO THE GOVERNMENT'S REPLY WAS NOT UNEXPECTED SINCE HE WAS ONE OF THE ORIGINATORS OF THE MINOR QUESTION. THUS FAR, HOWEVER, NO OTHER POLITICIAN HAS ATTEMPTED TO USE THE GOVERNMENT'S REPLY FOR PARTISAN POLITICAL PURPOSE. NOT THE LEAST OF THE DIFFICULTIES WHICH THE POLITICIANS FACE IS AN ELECTORATE MORE INTERESTED IN ESCAPING THE HEAT THAN HEARING ABOUT THE ADVANTAGES OR DISADVANTAGES OF THE CSCE FINAL ACT. THE AUGUST 1 ANNIVERSARY OF THE SIGNING OF THE FINAL ACT MAY STIMULATE A CERTAIN AMOUNT OF PRESS PLAY AND POLITIKING IN THE FRG, BUT NO ONE IS LIKELY TO GAIN MUCH POLITICAL MILEAGE OUT OF THE EVENT.  
CASH

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, TREATY COMPLIANCE, COLLECTIVE SECURITY AGREEMENTS  
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**Copy:** SINGLE  
**Draft Date:** 23 JUL 1976  
**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
**Disposition Authority:** CunninFX  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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**TAGS:** PFOR, GE, CSCE  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006